AGRICULTURE APPROPRIATIONS/Final Passage

SUBJECT: Agriculture, Rural Development, and Related Agencies Appropriations Bill for fiscal year 1996 . . . H.R. 1976. Final passage, as amended.

ACTION: BILL PASSED, 95-3

SYNOPSIS: As passed, H.R. 1976, the Agriculture, Rural Development, and Related Agencies Appropriations Bill for fiscal year 1996, will provide \$63.78 billion in new budget authority, 80 percent of which will be for mandatory spending programs, and 63 percent of which will be for food welfare programs, as follows:

- Domestic food programs: \$40.271 billion, including \$28.097 billion for food stamps, \$7.953 billion for child nutrition programs, and \$3.730 billion for the Women, Infants, and Children Program;
- Agriculture programs: \$16.076 billion, including \$10.400 billion for the Commodity Credit Corporation (a \$5.100 billion decrease from fiscal year (FY) 1994);
 - Conservation programs: \$2.696 billion;
 - Rural development programs: \$2.167 billion;
 - International food programs: \$1.628 billion; and
- related agencies: \$944 million, including \$874.6 million for the Food and Drug Administration and \$54.1 million for the Commodities Futures Trading Commission.

Provisions include the following:

- Seven rural development grant and loan programs will be consolidated into the Rural Community Advancement Program for savings of 15.9 percent;
- \$863.2 million will be provided for discretionary conservation programs, which is \$61.3 million more than provided for FY 1995; \$77 million will be provided for the Wetlands Reserve Program, with a limitation on the total amount of acreage that may be enrolled in the program of 100,000 acres (the President requested \$210 million and the House-passed bill will provide that amount; last year's funding level was \$93.2 million);

(See other side)

YEAS (95)				NAYS (3)		NOT VOTING (2)	
Republican (50 or 94%)		Den	Democrats		Democrats (0 or 0%)	Republicans	Democrats (1)
		(45 or 100%)		(3 or 6%)		(1)	
Abraham Ashcroft Bennett Bond Brown Burns Campbell Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch	Helms Hutchison Inhofe Jeffords Kassebaum Kempthorne Lott Lugar Mack McConnell Murkowski Nickles Packwood Pressler Santorum Shelby Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner	Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Exon Feingold Feinstein Ford Glenn Graham Harkin Heflin	Hollings Inouye Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Reid Robb Rockefeller Sarbanes Simon Wellstone	Kyl McCain Roth		EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nced Yea nced Nay Yea

VOTE NO. 450 SEPTEMBER 20, 1995

- The Temporary Emergency Food Assistance Program (TEFAP) will be funded at \$40 million;
- \$2.9 billion in total rural housing insurance fund loan authorizations will be provided;
- funds will not be used to enroll additional acreage in the Conservation Reserve Program in FY 1996;
- Commodity Credit Corporation funds will not be used to pay producers for 1995 cotton crop losses (see vote No. 439);
- funds will not be used to enforce the new labeling rule for chickens (see vote No. 444);
- Market Promotion Program (MPP) funds will not be used to promote the export of mink products (see vote No. 445);
- funding and authority over the Forest Service will be transferred from the Under Secretary for Natural Resources and the Environment to the Secretary of Agriculture (see vote No. 446);
 - the MPP will receive \$70 million in funding and will operate under certain restrictions (see vote No. 449);
- implementation of the final rule on timber exports will be delayed for 120 days and no funds will be expended on activities that interfere with the primacy of State water law (see vote No. 446 for related debate);
 - the Board of Tea Experts will be eliminated;
 - Advisory committees on swine health and global climate change will be eliminated;
 - funds will not be expended to grade or to inspect tobacco or to administer price support functions for tobacco; and
 - funds will not be expended to carry out a price support or production adjustment program for peanuts.

Those favoring final passage contended:

This bill will provide \$5.2 billion less in budget authority than was provided last year. Despite that drastic decrease, key programs will receive adequate funding. For instance, the Women, Infants, and Children Program will receive a \$260 million increase, and agricultural research will be funded at \$1.025 billion, which is only slightly lower than the amount provided this year. Another important aspect of this bill is that it will consolidate numerous programs, consistent with the Agriculture Reorganization bill passed last Congress. It will not go as far as the Administration requested--the Administration's proposal was almost to give the Agriculture Department a block grant to let the Administration determine how all the money would be spent. We are not prepared to cede that much authority to the Executive Branch. A total of 80 percent of the spending in this bill is mandatory. Most of it, 63 percent, will be for various means-tested domestic food programs. This year those programs comprise 58 percent of the agriculture budget, and we remember a few years ago when farm programs still comprised a majority of the spending. Overall, this bill will carefully allocate extremely scare discretionary funds to key initiatives, while at the same time achieving significant reductions in spending. We urge our colleagues to pass this commendable bill.

While favoring final passage, some Senators expressed the following reservations:

This bill contains provisions that will use mandatory savings to offset discretionary spending. We oppose this use. As Senators are aware, the authorizing committees are struggling to come up with mandatory savings to meet reconciliation targets. Some of the mandatory savings in this bill are being considered for reconciliation. Senators need to be careful not to end up double-counting savings. With this reservation, we will vote in favor of final passage.

No arguments were expressed in opposition to final passage.